

STATE OF WASHINGTON DEPARTMENT OF ECOLOGY

Northwest Regional Office • 3190 160th Ave SE • Bellevue, WA 98008-5452 • 425-649-7000 711 for Washington Relay Service • Persons with a speech disability can call 877-833-6341

February 19, 2013

Mr. Greg Smith King County Library System 960 Newport Way Issaquah, WA 98027-2702

RE: Administrative Order #9557 to construct 13 additional parking stalls at the Algona Pacific Library facility located at 255 Ellingson Road, Pacific, WA

Dear Mr. Smith:

On July 12, 2012, you submitted a Joint Aquatic Resources Permit Application (JARPA) to the Department of Ecology (Ecology) to request a Section 401 Water Quality Certification for proposed project.

On behalf of the State of Washington, Ecology certifies that the work described in the JARPA and the public notice complies with applicable provisions of Sections 301, 302, 303, 306 and 307 of the Clean Water Act, as amended, and applicable state laws. This certification is subject to the conditions contained in the enclosed Order.

If you have any questions, please contact Patrick McGraner at (425) 649-4447. The enclosed Order may be appealed by following the procedures described in the Order.

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Sincerely,

Erik Stockdale, Unit Supervisor Northwest Regional Office

Shorelands and Environmental Assistance Program

ES:prm:cja

Enclosure

By certified mail: 7012 1640 0000 6245 9887

cc: Lori Lull, U.S. Army Corps of Engineers

Katie Walters, Shannon & Wilson, Inc.

Alison O'Sullivan, Suquamish Tribe

e-cc: Loree' Randall, Ecology/Headquarters

ecyrefedpermits@ecy.wa.gov



IN THE MATTER OF GRANTING A WATER QUALITY CERTIFICATION TO King County Library System in accordance with 33 U.S.C. 1341 (FWPCA § 401), RCW 90.48.120, RCW 90.48.260 and Chapter 173-201A WAC)))))	ORDER #9557 Corps Reference #NWS-2012-00700 Algona Pacific Library Parking Improvement Project; Wetlands, King County, Washington.
TO: Mr. Greg Smith, Project Manager King County Library System 960 Newport Way Northwest Issaguah, WA 98027		

On July 12, 2012, King County Library System submitted a Joint Aquatic Resources Permit Application (JARPA) to the Department of Ecology (Ecology) for a Section 401 Water Quality Certification. A joint public notice regarding the request was distributed by the U.S. Army Corps of Engineers (Corps) for the above-referenced project pursuant to the provisions of Chapter 173-225 WAC on October 2, 2012.

The project proposes to construct 13 additional parking stalls at the existing library facility. A total of 1,393 square feet of wetland will be permanently filled and 1,954 square feet of wetland will be temporarily impacted during construction. Mitigation includes creation of 880 square feet of wetland, 6,192 square feet of wetland enhancement and 2,483 square feet of buffer enhancement.

The project is located at 255 Ellingson Road, City of Pacific, King County, Washington, in wetlands, Sections 26 & 35, T. 21N, R. 4E, WRIA 10.

AUTHORITIES:

In exercising authority under 33 U.S.C. § 1341, RCW 90.48.120, and RCW 90.48.260, Ecology has examined this application pursuant to the following:

- 1. Conformance with applicable water quality-based, technology-based, and toxic or pretreatment effluent limitations as provided under 33 U.S.C. §§ 1311, 1312, 1313, 1316, and 1317 (FWPCA §§ 301, 302, 303, 306 and 307);
- Conformance with the state water quality standards contained in Chapter 173-201A WAC and authorized by 33 U.S.C. § 1313 and by Chapter 90.48 RCW, and with other applicable state laws; and
- 3. Conformance with the provision of using all known, available and reasonable methods to prevent and control pollution of state waters as required by RCW 90.48.010.

WATER QUALITY CERTIFICATION CONDITIONS:

Through issuance of this Order, Ecology certifies that it has reasonable assurance that the activity as proposed and conditioned will be conducted in a manner that will not violate applicable water quality standards and other appropriate requirements of state law. In view of the foregoing and in accordance with 33 U.S.C. § 1341, RCW 90.48.120, RCW 90.48.260 Chapter 173-200 WAC and Chapter 173-201A WAC, water quality certification is granted to the Applicant subject to the conditions within this Order.

Certification of this proposal does not authorize the Applicant to exceed applicable state water quality standards (Chapter 173-201A WAC), ground water standards (Chapter 173-200 WAC) or sediment quality standards (Chapter 173-204 WAC). Furthermore, nothing in this certification shall absolve the Applicant from liability for contamination and any subsequent cleanup of surface waters, ground waters or sediments occurring as a result of project construction or operations.

A. General Conditions:

- A1. For purposes of this Order, the term "Applicant" shall mean King County Library System and its agents, assignees and contractors.
- A2. For purposes of this Order, all submittals required by its conditions shall be sent to Ecology's Northwest Regional Office, Attn: Wetlands Specialist, 3190 160th Avenue SE, Bellevue, WA 98008-5452. Any submittals shall reference Order #9557 and Corps Reference #NWS-2012-00700.
- A3. Work authorized by this Order is limited to the work described in the JARPA received by Ecology on July 12, 2012. The Applicant will be out of compliance with this Order and must reapply with an updated application if the information contained in the JARPA is voided by subsequent changes to the project not authorized by this Order.
- A4. Within 30 days of receipt of an updated JARPA, Ecology will determine if the revised project requires a new water quality certification and public notice or if a modification to this Order is required.
- A5. This Order shall be rescinded if the U.S. Army Corps of Engineers does not issue an individual Section 404 permit.
- A6. Copies of this Order shall be kept on the job site and readily available for reference by Ecology personnel, the construction superintendent, construction managers and lead workers, and state and local government inspectors.

- A7. The Applicant shall provide access to the project site and all mitigation sites upon request by Ecology personnel for site inspections, monitoring, necessary data collection, and/or to ensure that conditions of this Order are being met.
- A8. Nothing in this Order waives Ecology's authority to issue additional orders if Ecology determines that further actions are necessary to implement the water quality laws of the state. Further, Ecology retains continuing jurisdiction to make modifications hereto through supplemental order, if additional impacts due to project construction or operation are identified (e.g., violations of water quality standards, downstream erosion, etc.), or if additional conditions are necessary to further protect water quality.
- A9. The Applicant shall ensure that all appropriate project engineers and contractors at the project site have read and understand relevant conditions of this Order and all permits, approvals, and documents referenced in this Order. The Applicant shall provide Ecology a signed statement (see Attachment A for an example) from each project engineer and contractor that they have read and understand the conditions of this Order and the above-referenced permits, plans, documents and approvals. These statements shall be provided to Ecology before construction begins at the project or mitigation sites.
- A10. This Order does not authorize direct, indirect, permanent, or temporary impacts to waters of the state or related aquatic resources, except as specifically provided for in conditions of this Order.
- A11. Failure of any person or entity to comply with this Order may result in the issuance of civil penalties or other actions, whether administrative or judicial, to enforce its terms.

B. Wetland Compensatory Mitigation Conditions:

- B1. The Applicant shall mitigate wetland impacts as described in the *Mitigation Plan Algona Pacific Library Parking Improvements* (hereafter called the "Mitigation Plan") prepared by Shannon and Wilson, Inc. and dated July 19, 2012, or as modified by this Order or revised and approved by Ecology.
- B2. The Applicant shall submit any changes to the Mitigation Plan in writing to Ecology (see A2) for review and approval before work begins.
- B3. The Applicant shall get review and written approval from Ecology of any plan changes required if problems arise during construction and planting of the wetland mitigation site.
- B4. The Applicant shall have a wetland professional at the wetland mitigation site to supervise during construction and planting.

<u>Implementation</u>

- B5. Unless otherwise approved by Ecology in writing, the Applicant shall begin the compensatory mitigation project before, or concurrent with, impacting wetlands or Ecology may require additional compensation to account for additional temporal loss of wetland functions.
- B6. If the mitigation site(s) cannot be completed within 13 months of the date of this Order, the Applicant shall inform Ecology, in writing, of the status of
 - a) Algona Pacific Library Parking Improvements, and
 - b) Algona Pacific Library wetland restoration site.

With the:

- c) Reason for the delay.
- d) Expected date of completion.

The Applicant shall submit an updated written notification every 12 months thereafter until the Algona Pacific Library Parking Improvements and the Algona Pacific Library wetland restoration are complete.

- B7. The Applicant shall ensure that all excess excavated site material is disposed of in an appropriate location outside of wetlands and their buffers at the wetland mitigation site and above the 100-year floodplain.
- B8. The Applicant shall ensure that no material is stockpiled within existing wetlands and their buffers at the wetland mitigation site(s) at any time, unless provided for in the Ecology-approved Mitigation Plan.
- B9. The Applicant shall ensure that no construction debris is deposited within existing wetland and their buffers at the wetland mitigation site(s) at any time, unless provided for in the Ecology approved Mitigation Plan.
- B10. The Applicant shall not use polyacrylamide on exposed or disturbed soil at the mitigation site(s).
- B11. The Applicant shall not use hay or straw on exposed or disturbed soil at the mitigation site(s).
- B12. If weed-barrier fabric is used on the site, the Applicant shall use only permeable, fully biodegradable, non-toxic weed-barrier fabric for entire-site and/or individual plant weed control. Non-biodegradable plastic weed-barrier fabric shall be used only at the base of individual plants and shall be removed before it starts to break down, before it interferes with plant growth, or before the end of the monitoring period, whichever comes first.

- B13. If seeding is used at the wetland mitigation site, the seed mix must contain only native, annual, non-invasive plant species.
- B14. The Applicant shall place signs at the mitigation area's boundaries, including buffers, every 150 feet to mark the area as a wetland mitigation site.
- B15. Upon completion of site grading and prior to planting, the Applicant shall submit to Ecology written confirmation that the finished grades are consistent with the approved Mitigation Plan or subsequent Ecology-approved plan changes. Written confirmation can be in the form of a signed letter from the surveyor or project engineer indicating how final elevations were confirmed and whether those elevations are consistent with the Mitigation Plan.
- B16. After completing construction and planting of the mitigation sites(s), the Applicant shall submit to Ecology (see A2) an as-built report, including plan sheets, documenting site conditions at Year Zero. The as-built report must:
 - a) Be submitted within 90 days of completing construction and planting. Include one hard copy and one electronic file.
 - b) Include the information listed in Attachment B (Information Required for As-built Reports).
 - c) Include documentation of the recorded legal mechanism required in Condition B17.
- B17. Within 90 days of completing construction and planting of Algona Pacific Library on-site wetland restoration, the Applicant shall record a Wetlands Notice (see Attachment C: Wetland Notice for Deed Notification). The Notice must be recorded with the County Recording Office, Registrar of Deeds, or other official responsible for maintaining records for, or interest in, real property.

Monitoring and Maintenance

- B18. The Applicant shall water and maintain all mitigation site plantings so as to meet the Mitigation Plan's performance standards as outlined in the *Mitigation Plan Algona Pacific Library Parking Improvements, Pacific, WA* dated July 9, 2012, prepared by Shannon & Wilson, Inc.
- B19. The Applicant shall monitor the mitigation site for a minimum of 10 years. The Applicant shall use the monitoring methods described on page(s) 8 & 9 of the Mitigation Plan. If the site meets the performance standards for Year 5 as listed on Table 4 on Page 9 of the mitigation plan, Ecology *may* consider releasing the project from additional monitoring.

- B20. The Applicant shall submit to Ecology (see A2) monitoring reports documenting mitigation site conditions for years 1, 2, 3, 5, 7, and 10 unless the site is released from further monitoring after Year 5. The monitoring reports must:
 - a) Be submitted by December 31 of each monitoring year. Include one hard copy and one electronic file.
 - b) Include the information listed in Attachment D (Information Required for Monitoring Reports).
- B21. The Applicant shall implement the Mitigation Plan's contingency measures if the Mitigation Plan's goals, objectives, or performance standards are not being met.
- B22. Prior to implementing contingency measures not specified in the Mitigation Plan, the Applicant shall consult with and obtain written approval from Ecology for the changes.
- B23. When necessary to meet the performance standards, the Applicant shall replace dead or dying plants with the same species, or an appropriate native plant alternative, during the first available planting season and note species, numbers, and approximate locations of all replacement plants in the subsequent monitoring report.
- B24. If the Applicant has not met all conditions and performance standards for the mitigation site at the end of the monitoring period, Ecology may require additional monitoring, additional mitigation, or both.
- B25. Until the Applicant has received written notice from Ecology that the Mitigation Plan has been fully implemented, the Applicant's obligation under Condition B1 to mitigate for wetland impacts is not met.

C. Conditions for Construction Activities:

General Conditions:

- C1. Construction stormwater, sediment, and erosion control best management practices (BMPs; e.g., filter fences, etc.) suitable to prevent exceedances of state water quality standards shall be in place before starting construction at the site.
- C2. Sediment and erosion control measures shall be inspected and maintained prior to and during project implementation.

- C3. All construction debris shall be properly disposed of in a manner to prevent it from entering the wetlands and/or wetland buffers.
- C4. Machinery and equipment used during construction shall be serviced, fueled, and maintained upland, unless otherwise approved by Ecology, in order to prevent contamination to any surface water.
- C5. Wash water containing oils, grease, or other hazardous materials resulting from wash down of equipment or working areas shall be contained for proper disposal, and shall not be discharged into state waters or storm drains.
- C6. Applicant shall ensure that fill (soil) placed for the proposed project does not contain toxic materials in toxic amounts.

D. Emergency/Contingency Measures:

- D1. The Applicant shall develop and implement a Spill Prevention and Containment Plan for all aspects of this project.
- D2. The Applicant shall have adequate and appropriate spill response materials on hand to respond to emergency release of petroleum products or any other material into waters of the state.
- D3. Fuel hoses, oil drums, oil or fuel transfer valves and fittings, etc., shall be checked regularly for drips or leaks, and shall be maintained and stored properly to prevent spills into state waters.
- D4. Any work that is out of compliance with the provisions of this Order, or conditions causing distressed or dying fish, or any discharge of oil, fuel, or chemicals into state waters, or onto land with a potential for entry into state waters, is prohibited. If these occur, the Applicant shall immediately take the following actions:
 - a. Cease operations at the location of the violation or spill.
 - b. Assess the cause of the water quality problem and take appropriate measures to correct the problem and/or prevent further environmental damage.
 - c. <u>Notify Ecology of the failure to comply</u>. All oil spills shall be reported immediately to Ecology's 24-Hour Spill Response Team at 1-800-258-5990, and within 24 hours of spills or other events to Ecology's Northwest Regional Office Wetlands Specialist, Patrick R. McGraner at 425-649-4447 or 425-649-7000.

d. Submit a detailed written report to Ecology within five (5) days that describes the nature of the event, corrective action taken and/or planned, steps to be taken to prevent a recurrence, results of any samples taken, and any other pertinent information.

Compliance with this condition does not relieve the Applicant from responsibility to maintain continuous compliance with the terms and conditions of this Order or the resulting liability from failure to comply.

E. Timing Requirements

E1. This Order is valid until all compliance requirements in this document have been met.

F. Reporting and Notification Requirement Conditions

- F1. The Applicant shall provide to Ecology's Northwest Regional Office Wetlands Specialist a copy of the final Corps permit within 2 weeks of receipt of the permit. A copy shall be submitted per condition A2 above.
- F2. Applicant shall provide notice to Ecology's Northwest Regional Office Wetlands Specialist, Patrick R. McGraner:
 - At least three (3) days prior to the start of construction.
 - Within 14 days after completion of construction at the project site.
 - At least seven (7) days within the start of impacts to wetlands.
 - At least seven (7) days prior to completing each wetland mitigation site.

Notification, referencing Corps Reference #NWS-2012-00700 Order #9557 can take place by telephone to 425-649-4447, e-mail to Patrick.McGraner@ecy.wa.gov, or in writing.

YOUR RIGHT TO APPEAL

You have a right to appeal this Order to the Pollution Control Hearing Board (PCHB) within 30 days of the date of receipt of this Order. The appeal process is governed by Chapter 43.21B RCW and Chapter 371-08 WAC. "Date of receipt" is defined in RCW 43.21B.001(2).

To appeal you must do both of the following within 30 days of the date of receipt of this Order:

File your appeal and a copy of this Order with the PCHB (see addresses below). Filing means actual receipt by the PCHB during regular business hours.

Serve a copy of your appeal and this Order on Ecology in paper form - by mail or in person. (See addresses below.) E-mail is not accepted.

You must also comply with other applicable requirements in Chapter 43.21B RCW and Chapter 371-08 WAC.

ADDRESS AND LOCATION INFORMATION

Street Addresses	Mailing Addresses	
Department of Ecology Attn: Appeals Processing Desk 300 Desmond Drive SE Lacey, WA 98503	Department of Ecology Attn: Appeals Processing Desk PO Box 47608 Olympia, WA 98504-7608	
Pollution Control Hearings Board 1111 Israel Road SW STE 301 Tumwater, WA 98501	Pollution Control Hearings Board PO Box 40903 Olympia, WA 98504-0903	

CONTACT INFORMATION

Please direct all questions about this Order to:

Patrick McGraner
Department of Ecology
Northwest Regional Office
3190 160th Avenue SE
Bellevue, WA 98008
(425) 649-4447
Patrick.McGraner@ecy.wa.gov

MORE INFORMATION

Pollution Control Hearings Board Website www.eho.wa.gov/Boards_PCHB.aspx

Chapter 43.21B RCW - Environmental and Land Use Hearings Office - Pollution Control Hearings Board

http://apps.leg.wa.gov/RCW/default.aspx?cite=43.21B

Chapter 371-08 WAC - Practice And Procedure

http://apps.leg.wa.gov/WAC/default.aspx?cite=371-08

Chapter 34.05 RCW – Administrative Procedure Act http://apps.leg.wa.gov/RCW/default.aspx?cite=34.05

Chapter 90.48 RCW - Water Pollution Control

http://apps.leg.wa.gov/RCW/default.aspx?cite=90.48

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Chapter 173-204 WAC – Sediment Management Standards www.ecy.wa.gov/biblio/wac173204.html

Chapter 173-200 WAC – Water Quality Standards for Ground Waters of the State of Washington www.ecy.wa.gov/biblio/wac173200.html

Chapter 173-201A WAC – Water Quality Standards for Surface Waters of the State of Washington www.ecy.wa.gov/biblio/wac173201A.html

SIGNATURE

Erik Stockdale, Unit Supervisor

Wetlands/401 Unit

Shorelands and Environmental Assistance Program

Northwest Regional Office

2-19-2013

February 19, 2013

Order #9557, Corps Reference #NWS-2012-00700 King County Library System February 19, 2013 Page 11 of 16

ATTACHMENT A

KING COUNTY LIBRARY SYSTEM ALGONA PACIFIC LIBRARY PARKING IMPROVEMENTS PROJECT Water Quality Certification Order #9557

Statement of Understanding of Water Quality Certification Conditions

I have read and understand the conditions of Order #9557 Section 401 Water Quality Certification for the King County Library System, Algona Pacific Library Parking Improvements Project. I have also read and understand all permits, plans, documents, and approvals associated with the project referenced in this Order.

Signature	Date
Title	_
Company	_

Attachment B Information Required for As-built Reports

KING COUNTY LIBRARY SYSTEM ALGONA PACIFIC LIBRARY PARKING IMPROVEMENTS PROJECT Water Quality Certification Order #9557

Corps Reference #NWS-2012-00700

Background Information

- 1) Project name.
- 2) Ecology reference number and the Corps reference number.
- 3) Name and contact information of the person preparing the as-built report. Also include the names of:
 - a) The applicant.
 - b) The landowner (if different than the applicant).
 - c) Wetland professional on site during construction of the compensatory mitigation site.
- 4) Date the report was produced.

The Compensatory Mitigation Project

- 5) Brief description of the **final** compensatory mitigation project with any changes from the approved plan made during construction. Include:
 - a) Actual acreage and type(s) (re-establishment, rehabilitation, creation, enhancement, and preservation) of mitigation authorized to compensate for wetland impacts.
 - b) Important dates including:
 - i. Start of project construction.
 - ii. When work on the compensatory mitigation site began and ended.
 - iii. When different activities such as grading, removal of invasive plants, installing plants, and installing habitat features began and ended.
- 7) Description of any problems encountered and solutions implemented (with reasons for changes) during construction of the compensatory mitigation site.
- 8) List of any follow-up actions needed, with a schedule.
- 9) Final site maps (8-1/2" x 11" or larger) of the compensatory mitigation site(s), including the following (at a minimum):
 - a) Geographic location of the site with landmarks;
 - b) Clear delineation of the project perimeter(s);
 - c) Topography (with a description of how elevations were determined);
 - d) Installed planting scheme (quantities, densities, sizes, and approximate locations of plants, as well as the source(s) of plant material);
 - e) Location of habitat features;
 - f) Location of permanent photo stations.

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The final site maps should reflect on-the-ground conditions after the site work is completed. Include the month and year when the maps were produced and, if applicable, when information was collected.

- 10) Photographs of the site at as-built conditions taken from permanent photo stations. We recommend photo pans.
- 11) Copies of any records of deed notifications or conservation easements.

Order #9557, Corps Reference #NWS-2012-00700 King County Library System February 19, 2013 Page 14 of 16

Attachment C Wetland Notice for Deed Notification (See Condition B17)

KING COUNTY LIBRARY SYSTEM ALGONA PACIFIC LIBRARY PARKING IMPROVEMENTS PROJECT Water Quality Certification Order #9557

Corps Reference #NWS-2012-00700

Tax Parcel Number:		
Legal Description:		<u> </u>
Legal Owner:		
NOTICE: This property contains wetlands RCW and WAC 173-201A-020. The proper or Chapter 90.48.120(1) RCW.	as defined by Chapter 36.70A030(20) RCW, erty was the subject of an Ecology action unde	Chapter 90.58.030 (2)(h) r Chapter 90.48.260 RCW
	, issued on	,20
(Corps federal reference #)	, issued on Ecology Docket #	
to.	for	
(Applicant Name)	for (Project Name)	
EXECUTED this day of	, 20	
State of Washington) County of		
I certify that I know or have satisfactory even Signed this instrument and acknowledged in this instrument.	idence that to be his/her free and voluntary act for the us	es and purposes mentioned
GIVEN under my hand an official seal this	day of, 20	
	NOTARY PUBLIC in and for the state of residing at	f Washington, .(Amended by

Ord. 11200 § 50 (part), 1996)

Attachment D Required Information for Monitoring Reports (See Condition B20)

KING COUNTY LIBRARY SYSTEM ALGONA PACIFIC LIBRARY PARKING IMPROVEMENTS PROJECT Water Quality Certification Order #9557

Corps Reference #NWS-2012-00700

Ecology requires the following information, for monitoring reports submitted under this Order. Ecology will accept additional information that may be required by other regulators.

Background Information

- 1) Project name
- 2) Ecology docket number and Corps reference number
- 3) Name and contact information of the parties responsible for the mitigation site including:
 - a) The applicant
 - b) The landowner
- 4) Name and contact information for the party responsible for the monitoring activities and report
- 5) Who the report was prepared for (name, address, and phone number) {if different from number 3 above.}
- 6) Month and year the monitoring data were collected
- 7) Month and year the report was produced

Mitigation Project Information

- 8) Brief description of the mitigation project including:
 - a) Directions to the site
 - b) Acreage and type(s) (re-establishment, rehabilitation, creation, enhancement, and preservation) of mitigation authorized to compensate for wetland impacts
- 9) Brief description of monitoring approach and methods.
- 10) A list of the goals and objectives for the mitigation project
- 11) Summary table of monitoring data compared with performance standards. Using the monitoring data, describe how the site is developing toward goals and objectives and whether the project is in compliance with performance standards
- 12) Summary (including dates) of management actions (maintenance, contingencies, and corrective actions) implemented at the site(s)
- 13) Summary of any difficulties or significant events that occurred on the site that may affect the ultimate success of the project

- 14) Specific recommendations for any additional corrective actions or adaptive management with a time table
- 15) Summary of any lessons learned
- 16) Site maps (8 1/2" x 11" or larger) of the compensatory mitigation site(s) including the following (at a minimum):
 - a) The month and year when the maps were produced and, if applicable, when information was collected
 - b) The geographic location of the site with landmarks.
 - c) Clear delineation of the project perimeter(s).
 - d) Species, numbers, and approximate locations of all replanted material vegetation.
 - e) Location of habitat features.
 - f) Location of permanent photo stations and location of any other photos.
 - g) Location of sampling points or transects.
- 17) Photographs taken at permanent photo stations (and other photographs as needed) from the most recent monitoring visit, which are dated and clearly indicate the direction from which the photo was taken. We recommend photo pans.